GOVERNOR'S PROGRAM BILL

2007

PROGRAM BILL # 35

MEMORANDUM

AN ACT to amend the tax law and the environmental conservation law, in relation to the brownfield cleanup program and the brownfield tax credits provided with respect to such program.

Purpose:

The bill amends the Tax Law to: (1) change the manner in which the Brownfield Cleanup Program redevelopment tax credit is calculated for certain taxpayers, for the purposes of providing additional incentives for more effective site remediations and remediations by volunteers; (2) clarify certain remediation costs that are subject to the tax credit; (3) limit the transferability of certificates of completion; and (4) require the Tax Department to produce an annual report which discloses information about brownfields-related tax credits claimed under the Tax Law. The bill also amends the Environmental Conservation Law (ECL) to require applicants to disclose certain project-related information at various stages of the brownfield application and remediation process.

Summary of Provisions:

Section 1 of the bill amends Tax Law § 21 to change the manner in which the brownfield redevelopment tax credit is calculated for certain taxpayers. Taxpayers who receive approval of a remedial work plan from the Commissioner of Environmental Conservation pursuant to ECL § 27-1411 on or after July 1, 2007, or who receive a certificate of completion pursuant to ECL § 27-1419(5) (i.e., the transfer of a certificate of completion upon the transfer or sale of a brownfield site) on or after July 1, 2007 (“New Applicants”), calculate the tax credit pursuant to the new methodology created by the bill. Taxpayers who receive remedial work plan approval before July 1, 2007, or are eligible for the brownfield tax credits upon transfer to the taxpayer of a certificate of completion before July 1, 2007 (“Grandfathered Applicants”), will continue to calculate the tax credit in substantially the same manner specified by existing law.

Section 1 of the bill also amends Tax Law § 21 to distinguish between applicants who are “participants” and those who are “volunteers,” and provides for greater financial incentives to volunteers. The bill also provides for greater incentives, relating to the tangible property tax credit, for cleanups that are performed subject to Track 1 of four defined levels of cleanup.

1 A volunteer is an applicant that is not liable for disposal of hazardous waste or discharge of petroleum at the site, or whose liability arises solely from site ownership acquired after the discharge of hazardous waste or petroleum. A participant is an applicant that was the owner or operator of the site at the time of disposal of hazardous waste or discharge of petroleum, or that is otherwise responsible for the contamination.
The bill provides for a tangible property tax credit component to volunteers and participants for properties remediated as follows:

- Track 1 is limited to 100% of the sum of the site preparation credit component and the on-site groundwater remediation credit component or $5 million, whichever is less.

- Track 2 is limited to 50% of the sum of the site preparation credit component and the on-site groundwater remediation credit component or $5 million, whichever is less.

- Track 3 is limited to 25% of the sum of the site preparation credit component and the on-site groundwater remediation credit component or $5 million, whichever is less.

- Track 4 taxpayers are not entitled to any tangible property credit component.

In addition, section 1 of the bill provides that, for New Applicants, site preparation costs include only those costs relating to qualification for a certificate of completion that are paid or incurred in connection with activities specified in a work plan approved by the Department of Environmental Conservation (DEC). For Grandfathered Applicants, site preparation costs include costs paid or incurred in connection with preparing a site for the erection of a building or a component of a building or otherwise establishing a site to be usable for industrial use, commercial development generally, commercial development of residential housing, or recreational or conservation purposes. Site preparation costs do not include the cost of acquiring the site.

Finally, section 1 of the bill amends Tax Law § 21(b)(5) to restrict, to one time only, the transfer of the certificate of completion for purposes of claiming the tangible property tax credit.

Section 2 of the bill requires the Tax Department to produce an annual report which discloses information about tax credits claimed under Tax Law §§ 21-23 during the preceding year, including the identity of taxpayers claiming credits, the amounts of credits earned, tax liability before and after application of the credits, and certain project information.

Sections 3 through 6 of the bill amend the ECL to require applicants to disclose project

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2 Track 1 provides for the most aggressive cleanup, allowing the site to be used for any purpose without restrictions (an "unrestricted cleanup"). Track 2 provides for cleanups based upon generic soil remediation objectives in a table that may be used for particular uses (e.g., residential, restricted residential, commercial, and industrial use). The cleanup levels vary depending on the use of the site within this track. Track 3 provides for a means of modifying the Track 2 table values when site-specific information indicates that values other than the table values would be more appropriate and still be protective. Track 4 allows an applicant to conduct a traditional evaluation to develop site-specific remedial action objectives.
related information to DEC at various stages of the remediation process, including: (1) costs incurred that may qualify for tax credits; (2) estimated future costs; (3) eligible real property taxes projected to be imposed upon the brownfield site; (4) estimated remediated brownfield credit for real property taxes which can be claimed; (5) estimated credits for the site preparation component of a brownfield redevelopment tax credit, the tangible property component of the brownfield redevelopment tax credit, the on-site groundwater component of the brownfield redevelopment credit, and/or the environmental remediation insurance credit that may be claimed in each year following issuance of the certificate of completion; and (6) any other information DEC deems necessary and appropriate.

Section 7 of the bill contains a severability clause.

Section 8 sets forth the bill’s effective date.

**Existing Law:**

The Brownfield Cleanup Program was created by Chapter 1 of the Laws of 2003, and is codified in Title 14 of Article 27 of the ECL. The Program is intended to encourage private-sector remediation of contaminated property and redevelopment of that property. The State provides tax credits and other incentives to encourage remediation and redevelopment.

**Statement in Support:**

The bill remedies several shortcomings in the Brownfield Cleanup Program in order to facilitate remediations to higher clean-up standards, encourage the clean-up of more contaminated sites, ensure that taxpayer dollars are utilized more efficiently, and provide more information that will allow for better evaluations of the effectiveness of the program.

1. **Encouraging Remediation to Higher Standards**

First, the current program does not sufficiently encourage applicants to remediate sites to the highest cleanup standards. The Brownfields law provides for a multi-track approach to the remediation of soil contamination, with four cleanup “tracks.” Track 1 provides for the most aggressive cleanup, allowing the site to be used for any purpose without restrictions (an “unrestricted cleanup”). Track 2 provides for cleanups based upon generic soil remediation objectives in a table that may be used for particular uses (e.g., residential, restricted residential, commercial, and industrial use). Track 3 provides for a means of modifying the Track 2 table values when site-specific information indicates that values other than the table values would be more appropriate and still be protective. Track 4 allows an applicant to conduct a traditional evaluation to develop site-specific remedial action objectives. The current law does not provide sufficient incentives for developers to perform cleanups to the Track 1 or Track 2 standards.

The bill addresses this problem by providing substantially greater financial incentives to
encourage clean-ups to higher standards by providing that the amount of the tangible property credit component would range from 0% for Track 4 cleanups to 100% for Track 1 cleanups. In addition, the bill provides that a permanent cleanup of a contaminated site, including the restoration of groundwater to its classified use, is to be preferred over a remedial program that does not do so. Moreover, this bill encourages reliance upon the generic soil cleanup objectives contained in DEC regulations.

2. **Rewarding Remediation**

Second, under current law, the amount of the tangible property tax credit component is not correlated to remediation costs, and instead is correlated to the cost of the overall project. Thus, an applicant who spends relatively little on remediation, but incurs significant redevelopment costs, is eligible to claim a significant tangible property tax credit component. This can result in substantial windfalls for some developers, particularly in market areas where significant financial incentives are not needed to encourage remediation due to the value of real estate or the shortage of “green” parcels for redevelopment. In such cases, the State may receive very little “environmental value” in exchange for lucrative tax credits. Conversely, the current law has had limited success in encouraging remediation of contaminated sites in areas of the State where the value of redevelopment does not provide sufficient returns to offset the costs of remediation.

The bill remedies these problems by tying the amount of costs spent on remediation to the amount of the tangible property tax credit component. As noted above, the tangible property credit component is limited based in part on a percentage (ranging from 100% down to 25%) of the sum of the two remediation credit components (site preparation and groundwater clean up). As the costs for development typically exceed cleanup costs by significant amounts, the primary goal of the program — to cleanup contaminated sites that blight the State and are unsuitable for development — would be the major focus of the tax incentives, with tax incentives still available for development. This approach will also provide greater financial incentive for smaller projects than exists under current law.

3. **Improving Transparency**

Finally, the Program has been criticized for a lack of transparency, and it has been contended that the DEC lacks the authority to require disclosure of financial information which will form the basis of claimed credits. This inhibits the State and others from accurately projecting the costs of the credits and, more importantly, evaluating the success of the Program.

The bill requires the Department of Taxation & Finance to prepare a report relating to the credits provided for in sections 21-23 of the Tax Law. The report will disclose: the name of the taxpayer allowed a credit, the amount of each credit earned by each taxpayer, the taxpayer’s tax liability before and after the application of the credits, and information identifying the site/project to which the certificate of completion and credit relates. If the taxpayer is a member of a limited
liability corporation, a partner in a partnership or a shareholder in a subchapter S corporation, the report will contain the name of the entity and the amount of credit earned by each entity. In addition, the bill requires disclosure of similar information to DEC by an applicant in the course of the application and remediation process. (These disclosures will not apply to Grandfathered Applicants.) This information will enable the State to evaluate the effectiveness of the Brownfields Cleanup Program, and the Program's tax credit incentive system, and will facilitate fiscal planning.

**Budget Implications:**

Information relating to the most advanced brownfield applications indicates that costs to the State from these applications will significantly exceed what was originally anticipated. These projects alone could cost the State hundreds of millions of dollars in refundable tax credits over the next few years. In addition, the large number of applicants that have not yet received approval of a remedial work plan could add to significantly to that cost. The bill restructures the BCP program to make the program more cost effective and tie tangible property tax credits to the amount of money invested in remediation, and establishes a cap on the brownfield redevelopment tax credit.

**Effective Date:**

This bill takes effect immediately. However, the amendment made by section 1 to Tax Law § 21(b)(5) regarding the transferability of certificates of completion will apply for taxable years beginning on or after January 1, 2007 for transfers of certificates of completion made on or after July 1, 2007.
STATE OF NEW YORK
EXECUTIVE CHAMBER
ELIOT SPITZER, GOVERNOR

FOR IMMEDIATE RELEASE:
June 5, 2007

CONTACT: Christine Anderson
canderson@chamber.state.ny.us
212.681.4640
518.474.8418

BROWNSFIELDS BILL KEY TO ECONOMIC REVITALIZATION
Goal is to Focus Tax Dollars on Brownfields Clean-up

Governor Eliot Spitzer today proposed legislation that would restructure and improve the state’s brownfields program. If adopted by the State Legislature, it would redirect state tax dollars to provide real incentives for cleanups of brownfields development sites in order to create "shovel ready" land across the state for development purposes.

Brownfields sites are ones that cannot be developed because of toxic contamination. The contamination is typically not severe enough to warrant a more robust clean up under the Superfund law, but poses health and environmental risks if development occurs without some remediation.

The Brownfields proposal would:

• Change the existing brownfields tax credit structure to cover the full cost of brownfields remediation while providing additional incentives to encourage development of newly remediated sites. Current law provides tax credits for the construction of buildings on cleaned-up sites and other costs unrelated to clean up;
• Revise tax credits to encourage parties to undertake more rigorous clean-up efforts that adhere to higher standards;
• Require that participating parties responsible for contributing to pollution at a site pay a greater percentage of clean-up costs; and
• Expand reporting requirements by the recipients of the tax credits to provide the state with more accurate data on a more frequent basis.

In 2003, a new brownfields law was adopted by the State Legislature. An analysis of the first 25 projects certified and approved under the program indicates that only a small fraction of the tax credits granted were related to remediation costs. Current law provides that a percentage of the total development costs beyond remediation be paid to parties for development of brownfields sites and thus the existing cost of the program has significantly exceeded original projections.

"An effective brownfields program is essential to rebuilding blighted areas and revitalizing Upstate cities," said Governor Spitzer. "This proposal will revitalize a lagging state program by increasing the amount of funds available for site remediation and re-development. The current law contains no protections to ensure that the funds directed toward economic development are wisely used or bear any relationship to the number of jobs created leaving the state with an open-ended liability while failing to achieve the law's intent of cleaning up contaminated sites."

Commissioner of the Department of Environmental Conservation Pete Grannis said: "This bill offers a powerful solution to the obstacles in the way of brownfields redevelopment. "By offering dollar for dollar credits for 100 percent of the cleanup costs, this legislation would spur significant redevelopment of contaminated sites and protect the environment and public health. Combined with its important fiscal caps to protect against financial windfalls, and enhanced tax credits for more aggressive cleanups, this balanced legislation is a blueprint for cleaning up brownfields."
Executive Director of the New York State Conference of Mayors, Peter A. Baynes said: “There is clear consensus that previous attempts at creating a thriving brownfields program in New York have not achieved their intended goal. NYCOM is confident, however, that the brownfields reforms proposed by Governor Spitzer to the current brownfields clean-up and redevelopment law will be a key step in jump starting this critically important -- but largely underutilized -- program. The amendments will help this economic and environmental program reach its full potential, while spurring revitalization in upstate and urban areas plagued with eroding tax bases and declining population.”

Parties that have remediation plans approved by the Department of Environmental Conservation and actual remediation underway will be governed by the existing tax credit structure.

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Act on brownfields

First published: Tuesday, May 29, 2007

New York’s landmark 2003 brownfield law is flawed and needs fixing. It also happens to be a textbook example of what can go wrong when negotiations are held in the middle of the night, rather than in public, as Governor Spitzer now insists, as he and legislative leaders try to reach agreement on pending issues.

The law was rushed through during one of the Legislature’s infamous marathon sessions, albeit with the best of intentions. Lawmakers had hoped to spur development of contaminated sites, mostly in urban areas and upstate, by offering developers generous tax incentives to build there.

But it didn’t take long before the flaws were exposed. Tax credits of up to 22 percent were pegged not only to a developer’s cost of cleaning up a contaminated site, but also to the cost of construction itself. That meant big developers in Manhattan could save millions of dollars even if their cleanup costs were relatively modest. A case in point: The firm behind the New York Times Tower in midtown Manhattan applied for $170 million in tax credits for the $850 million project, even though cleanup costs were less than $1 million.

When the loophole was exposed, embarrassed state officials moved to rewrite the rules and disqualify the Times project. But they also tightened rules to a point that discouraged smaller development projects that could have large community benefits, such as affordable housing. And the overall goal of the credit program, to clean up thousands of contaminated sites statewide, remains elusive. So far, only 25 projects have been approved, with another 148 applications under review.

All this could change for the better, however, if Governor Spitzer and legislative leaders add brownfield reform to their priority list for the end of this year’s regular session. As it happens, there is a blueprint for just such reform in a new report by the New Partnership for Community Revitalization, a not-for-profit organization of banks, community groups, builders and environmentalists. The group wisely suggests that the tax credit program be targeted at areas plagued with poverty, crime or dwindling population. Just as important, the report recommends separate tax credits for clean-ups and redevelopment.

Many brownfield sites are in urban areas that, sadly, fit the group’s criteria all too well, which is why most lenders today will not finance any redevelopment there. But a tax credit program properly targeted to areas most in need of revitalization could lure the financing needed to get things done. First, though, Mr. Spitzer, Senate Majority Leader Joseph Bruno and Assembly Speaker Sheldon Silver must act -- and soon.

Albany Times Union
Legislative Bill Drafting Commission
12042-02-7

PROGRAM BILL # 35

S.---------
Senate
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IN SENATE--Introducted by Sen

--read twice and ordered printed, and when printed to be committed to the Committee on

--------- A.
Assembly
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IN ASSEMBLY--Introducted by M. of A.

with M. of A. as co-sponsors

--read once and referred to the Committee on

*TAXILA*
(Relates to brownfield cleanup tax credits)

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Tax: brownfield cleanup tax credit

AN ACT

to amend the tax law and the environmental conservation law, in relation to the brownfield cleanup program and the brownfield tax credits provided with respect to such program

The People of the State of New York, represented in Senate and Assembly, do enact as follows:

IN SENATE

Senate Introducer's signature

The senators whose names are circled below wish to join me in the sponsorship of this proposal:

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IN ASSEMBLY

Assembly introducer's signature

The Members of the Assembly whose names are circled below wish to join me in the multi-sponsorship of this proposal:

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Section 1. Subdivisions (a) and (b) of section 21 of the tax law, as amended by section 1 of part H of chapter 577 of the laws of 2004, paragraph 3 of subdivision (b) as amended by chapter 420 of the laws of 2006, subparagraph (B) and the closing paragraph of paragraph 6 of subdivision (b) as amended by section 1 of part G of chapter 62 of the laws of 2006, are amended to read as follows:

(a) Allowance of credit. (1) General. A taxpayer subject to tax under article nine, nine-A, twenty-two, thirty-two or thirty-three of this chapter shall be allowed a credit against such tax, pursuant to the provisions referenced in subdivision (f) of this section. Such credit shall be allowed with respect to a qualified site, as such term is defined in paragraph one of subdivision (b) of this section. The amount of the credit in a taxable year shall be the sum of the credit components specified in paragraphs two, three and four of this subdivision applicable in such year, except as otherwise provided in this section.

(2) Site preparation credit component. The site preparation credit component shall be equal to the applicable percentage of the site preparation costs paid or incurred by the taxpayer with respect to a qualified site. The credit component amount so determined with respect to a site's qualification for a certificate of completion shall be allowed for the taxable year in which the effective date of the certificate of completion occurs. The credit component amount determined other than with respect to such qualification shall be allowed for the taxable year in which the improvement to which the applicable costs apply is placed in service for up to five taxable years after the issuance of such certificate of completion.

(3) Tangible property credit component. The tangible property credit component shall be equal to the applicable percentage of the cost or
other basis for federal income tax purposes of tangible personal property and other tangible property, including buildings and structural components of buildings, which constitute qualified tangible property, subject to the limitations provided for under paragraph five of this subdivision. The credit component amount so determined shall be allowed for the taxable year in which such qualified tangible property is placed in service on a qualified site with respect to which a certificate of completion has been issued to the taxpayer, or for the taxable year in which the certificate of completion is issued if the qualified tangible property is placed in service prior to the issuance of the certificate of completion, for up to ten taxable years after the date of the issuance of such certificate of completion. The tangible property credit component shall be allowed with respect to property leased to a second party only if such second party is either (i) not a party responsible for the disposal of hazardous waste or the discharge of petroleum at the site according to applicable principles of statutory or common law liability, or (ii) a party responsible according to applicable principles of statutory or common law liability if such party's liability arises solely from operation of the site subsequent to the disposal of hazardous waste or the discharge of petroleum, and is so certified by the commissioner of environmental conservation at the request of the taxpayer, pursuant to section 27-1419 of the environmental conservation law. Notwithstanding any other provision of law to the contrary, in the case of allowance of credit under this section to such a lessor, the commissioner shall have the authority to reveal to such lessor any information, with respect to the issue of qualified use of property by the lessee, which is the basis for the denial in whole or in part, or for the recapture, of the credit claimed by such lessor.
(4) On-site groundwater remediation credit component. The on-site groundwater remediation credit component shall be equal to the applicable percentage of the on-site groundwater remediation costs paid or incurred by the taxpayer with respect to a qualified site (to the extent that such groundwater remediation costs are not included in the determination of the site preparation credit or the cost or other basis included in the determination of the tangible property credit). The credit component so determined for costs incurred and paid with respect to and prior to the issuance of a certificate of completion shall be allowed for the taxable year in which the effective date of the issuance of a certificate of completion occurs. The credit component amount determined in taxable years after the effective date of the issuance of a certificate of completion shall be allowed in the taxable year such qualified costs are incurred and paid for up to five taxable years after the issuance of such certificate of completion.

(5) Applicable percentage. [For] (A) With respect to any qualified site where the taxpayer has received approval of a remedial work plan by the commissioner of environmental conservation under section 27-1411 of the environmental conservation law before July first, two thousand seven, or where the taxpayer received a certificate of completion from another taxpayer under section 27-1419 of the environmental conservation law before July first, two thousand seven, the applicable percentage for purposes of paragraphs two, three and four of this subdivision, [the applicable percentage] shall be twelve percent in the case of credits claimed under article nine, nine-A, thirty-two or thirty-three of this chapter, and ten percent in the case of credits claimed under article twenty-two of this chapter, except that where at least fifty percent of the area of the qualified site relating to the credit provided for in
this section is located in an environmental zone as defined in paragraph
six of subdivision (b) of this section, the applicable percentage shall
be increased by an additional eight percent. Provided, however, as
afforded in section 27-1419 of the environmental conservation law, if
the certificate of completion indicates that the qualified site has been
remediated to Track 1 as that term is described in subdivision four of
section 27-1415 of the environmental conservation law, the applicable
percentage set forth in the first sentence of this [paragraph] subpara-
graph shall be increased by an additional two percent.

(B) (i) With respect to any qualified site where the taxpayer receives
approval of a remedial work plan by the commissioner of environmental
conservation under section 27-1411 of the environmental conservation law
on or after July first, two thousand seven, or where the taxpayer
receives a certificate of completion from another taxpayer under section
27-1419 of the environmental conservation law on or after July first,
two thousand seven, the applicable percentage is one hundred percent for
a volunteer and twenty-five percent for a participant. However, the
amount of the tangible property credit component must not exceed the
lesser of: (I) five million dollars or (II) the sum of the site prepara-
tion credit component and the on-site groundwater remediation credit
component if the certificate of completion indicates that the qualified
site has been remediated to Track 1, fifty percent of the sum of the
site preparation credit component and the on-site groundwater remedi-
ation credit component if the certificate of completion indicates that
the qualified site has been remediated to Track 2, and twenty-five
percent of the sum of the site preparation credit component and the
on-site groundwater remediation credit component if the certificate of
completion indicates that the qualified site has been remediated to
Track 3. If the certificate of completion indicates that the qualified site has been remediated to Track 4, the taxpayer is not entitled to the tangible property credit component for that qualified site.

(ii) The terms "volunteer" and "participant" shall have the meanings described in subdivision one of section 27-1405 of the environmental conservation law. The terms "Track 1," "Track 2," "Track 3," and "Track 4" shall have the meanings described in subdivision four of section 27-1415 of the environmental conservation law.

(iii) Any taxpayer who is eligible to claim the site preparation credit component or the on-site groundwater remediation credit component must disclose to any taxpayer who is eligible to claim the tangible property credit component, with respect to the same qualified site, the amount of the site preparation credit component and the on-site groundwater remediation credit component the taxpayer claimed, including any additional amounts claimed in succeeding tax years, so that the taxpayer eligible to claim the tangible property credit component may calculate the amount of that credit.

(6) Site preparation costs and on-site groundwater remediation costs paid or incurred by the taxpayer with respect to a qualified site and the cost or other basis for federal income tax purposes of tangible personal property and other tangible property, including buildings and structural components of buildings, which constitute qualified tangible property shall only include costs [paid or] incurred by the taxpayer on or after the date of the brownfield site cleanup agreement executed by the taxpayer and the department of environmental conservation pursuant to section 27-1409 of the environmental conservation law.

(7) The amount of any grant received from the federal, state or a local government or an instrumentality or public benefit corporation
thereof received by the taxpayer and used to pay for any of the costs described in paragraphs two, three and four of this subdivision, which was not included in the federal gross income of the taxpayer, shall be subtracted in computing the credit components under this section.

(b) Definitions. As used in this section, the following terms shall have the following meanings:

(1) Qualified site. A "qualified site" is a site with respect to which a certificate of completion has been issued to the taxpayer by the commissioner of environmental conservation pursuant to section 27-1419 of the environmental conservation law.

(2) Site preparation costs. The term "site preparation costs" shall mean all amounts properly chargeable to a capital account, (i) which are paid or incurred in connection with a site's qualification for a certificate of completion and are costs incurred in connection with activities specified in a work plan approved by the commissioner of environmental conservation under title fourteen of article twenty-seven of the environmental conservation law, and (ii) with respect to any qualified site where the taxpayer has received approval of a remedial work plan by the commissioner of environmental conservation under section 27-1411 of the environmental conservation law before July first, two thousand seven, or where the taxpayer received a certificate of completion from another taxpayer under section 27-1419 of the environmental conservation law before July first, two thousand seven, all other site preparation costs paid or incurred in connection with preparing a site for the erection of a building or a component of a building, or otherwise to establish a site as usable for its industrial, commercial (including the commercial development of residential housing), recreational or conservation purposes. [Site] For purposes of clause (ii) of this paragraph, site
preparation costs shall include, but not be limited to, the costs of
evacuation, temporary electric wiring, scaffolding, demolition costs,
and the costs of fencing and security facilities. Site preparation costs
shall not include the cost of acquiring the site and shall not include
amounts included in the cost or other basis for federal income tax
purposes of qualified tangible property, as described in paragraph three
of this subdivision.

(3) Qualified tangible property. "Qualified tangible property" is
property described in either subparagraph (A) or (B) of this paragraph
which:

(A) (i) is depreciable pursuant to section one hundred sixty-seven of
the internal revenue code,

(ii) has a useful life of four years or more,

(iii) has been acquired by purchase as defined in section one hundred
seventy-nine (d) of the internal revenue code;

(iv) has a situs on a qualified site in this state, and

(v) is principally used by the taxpayer for industrial, commercial,
recreational or environmental conservation purposes (including the
commercial development of residential housing); or

(B)(i) is, or when occupied becomes, part of a dwelling whose primary
ownership structure is covered under either article nine–B of the real
property law or meets the requirements of section 216 (b)(1) of the
Internal Revenue Code;

(ii) has been acquired by purchase (as defined in section one hundred
seventy-nine (d) of the Internal Revenue Code);

(iii) has a situs on a qualified site in this state; [and]
(iv) is principally used by the taxpayer for the commercial development of residential housing as described in clause (i) of this subparagraph; and

(v) for purposes of this subparagraph only, and notwithstanding any other section of law to the contrary, qualified tangible property [qualifying] under this subparagraph shall be deemed to be [qualified tangible property] depreciable for the purposes of [paragraph one of] subdivision (d) of this section; and in addition, for the purposes of this subdivision only, property qualifying under this subparagraph shall be deemed to have been placed in service for the purposes of paragraph three of subdivision (a) of this section when a certificate of occupancy is issued for such property.

(4) On-site groundwater remediation costs. The term "on-site groundwater remediation costs" shall mean all amounts properly chargeable to a capital account, (i) which are paid or incurred in connection with a site's qualification for a certificate of completion, and (ii) include costs which are paid or incurred in connection with the remediation of on-site groundwater contamination and incurred to implement a requirement of the remedial work plan or an interim remedial measure work plan for a qualified site which are imposed pursuant to subdivisions two and three of section 27-1411 of the environmental conservation law.

(5) Certificate of completion. A "certificate of completion" issued by the commissioner of environmental conservation pursuant to section 27-1419 of the environmental conservation law. A certificate of completion may be transferred for purposes of the tax credit allowed under this section, as provided for under subdivision five of section 27-1419 of the environmental conservation law, only by a taxpayer who is eligible to claim the site preparation credit component, the on-site
groundwater remediation credit component or both but who does not incur costs with respect to qualified tangible property in order to be eligible to claim the tangible property credit component. That taxpayer may transfer the certificate of completion only if: (i) no other taxpayer was issued a certificate of completion with respect to the same qualified site or (ii) if more than one taxpayer is issued a certificate of completion with respect to a qualified site, none of those taxpayers incur costs with respect to qualified tangible property in order to be eligible to claim the tangible property credit component. The taxpayer to whom the certificate of completion is transferred is entitled to claim the tangible property credit component with regard to the qualified site relating to the certificate, if the taxpayer satisfies the requirements in this section for that credit component. The taxpayer who claims the tangible property credit component, under the circumstances described in this paragraph, may not subsequently transfer the certificate of completion for purposes of the tax credit allowed under this section.

(6) Environmental zones (EN-Zones). An "environmental zone" shall mean an area designated as such by the commissioner of economic development. Such areas so designated are areas which are census tracts and block numbering areas which, as of the two thousand census, satisfy either of the following criteria:

(A) areas that have both:

(i) a poverty rate of at least twenty percent for the year to which the data relate; and

(ii) an unemployment rate of at least one and one-quarter times the statewide unemployment rate for the year to which the data relate, or;
(B) areas that have a poverty rate of at least two times the poverty rate for the county in which the areas are located for the year to which the data relate provided, however, that a qualified site shall only be deemed to be located in an environmental zone under this subparagraph (B) if such site was the subject of a brownfield site cleanup agreement pursuant to section 27-1409 of the environmental conservation law that was entered into prior to September first, two thousand ten.

Such designation shall be made and a list of all such environmental zones shall be established by the commissioner of economic development no later than December thirty-first, two thousand four provided, however, that a qualified site shall only be deemed to be located in an environmental zone under subparagraph (B) of this paragraph if such site was the subject of a brownfield site cleanup agreement pursuant to section 27-1409 of the environmental conservation law that was entered into prior to September first, two thousand ten.

§ 2. The tax law is amended by adding a new section 23-a to read as follows:

§ 23-a. Brownfield credit report. (a) The department must publish a brownfield credit report annually by January thirty-first. The first report must be published by January thirty-first, two thousand nine.

(b)(1) The brownfield credit report must contain the following information about the credits claimed under sections twenty-one, twenty-two and twenty-three of this article during the previous calendar year:

(A) the name of each taxpayer claiming a credit;

(B) the amount of each credit earned by each taxpayer;

(C) the taxpayer's tax liability before the application of any credits and the taxpayer's tax liability after the application of any credits;
(D) information identifying the project for which a certificate of completion was issued and the credit claimed under section twenty-one, twenty-two or twenty-three of this article.

(2) If the taxpayer claims a credit under section twenty-one, twenty-two or twenty-three of this article because the taxpayer is a member of a limited liability company, a partner in a partnership or a shareholder in a subchapter S corporation, the name of each limited liability company, partnership or subchapter S corporation earning any of those credits and the amount of credit earned by each entity must be included in the report instead of information about the taxpayer claiming the credit. In that instance, information regarding the taxpayer's tax liability will not be included in the report.

(c) The information included in the brownfield credit report will be based on the information filed with the department during the previous calendar year, to the extent that it is practicable to use that information.

(d) The brownfield credit report will not include any information regarding any credit claimed under section twenty-one, twenty-two, or twenty-three of this article with respect to any qualified site where the taxpayer has received approval of a remedial work plan by the commissioner of environmental conservation under section 27-1411 of the environmental conservation law before July first, two thousand seven, or where the taxpayer received a certificate of completion from another taxpayer under section 27-1419 of the environmental conservation law before July first, two thousand seven.

§ 3. Subdivision 1 of section 27-1407 of the environmental conservation law, as amended by section 3 of part A of chapter 577 of the laws of 2004, is amended to read as follows:
1. A person who seeks to participate in this program shall submit a request to the department on a form provided by the department. Such form shall include (a) such information [to be determined by the department sufficient to allow] which the department determines is necessary to enable the department to determine eligibility and the current, intended and reasonably anticipated future land use of the site pursuant to section 27-1415 of this title; and (b) an estimate on the basis of information available at the time of the submission of the request for participation of the amounts described in section 27-1432 of this title in such form as the department may prescribe.

§ 4. Subdivision 2 of section 27-1411 of the environmental conservation law, as amended by section 5 of part A of chapter 577 of the laws of 2004, is amended to read as follows:

2. A remedial work plan shall provide for the development and implementation of a remedial program for such contamination within the boundaries of such brownfield site; provided, however, that a participant shall also be required to provide in such work plan for the development and implementation of a remedial program for contamination that has emanated from such site. The remedial work plan must be accompanied by a statement prepared by the applicant which sets forth, on the basis of information available at the time of the submission of the work plan, the amounts described in section 27-1433 of this title in such form as the department may prescribe.

§ 5. Section 27-1419 of the environmental conservation law is amended by adding a new subdivision 2-a to read as follows:

2-a. The final engineering report must be accompanied by a statement prepared by the applicant which sets forth, on the basis of information available at the time of the submission of the final engineering report,
the amounts described in section 27-1432 of this title in such form as
the department may prescribe.

§ 6. The environmental conservation law is amended by adding a new
section 27-1432 to read as follows:

§ 27-1432. Financial disclosure.

The department may require any person to furnish the following infor-
mation to the department, in a form and manner as prescribed by the
department:

1. total costs incurred, if any, on or after the effective date of the
brownfield site cleanup agreement, which may qualify for the site prepa-
reration component of a brownfield redevelopment tax credit, tangible
property component of the brownfield redevelopment tax credit, on-site
groundwater component of the brownfield redevelopment credit, and the
environmental remediation insurance credit;

2. estimated future costs to be incurred after the effective date of
the brownfield site cleanup agreement which may qualify for the site
preparation component of a brownfield redevelopment tax credit, tangible
property component of a brownfield redevelopment tax credit, on-site
groundwater component of a brownfield redevelopment credit, and environ-
mental remediation insurance credit;

3. estimated average number of full-time employees to be employed by
the applicant, plus the average number of full-time employees to be
employed by a lessee or lessees of a portion of the brownfield site
during the first taxable year following issuance of the certificate of
completion;

4. the eligible real property taxes projected to be imposed upon the
brownfield site in the first calendar year following issuance of the
certificate of completion;
5. the estimated remediated brownfield credit for real property taxes which can be claimed in the first taxable year following issuance of the certificate of completion;

6. the estimated credits for the site preparation component of a brownfield redevelopment tax credit, the tangible property component of the brownfield redevelopment tax credit, the on-site groundwater component of the brownfield redevelopment credit, and/or the environmental remediation insurance credit that may be claimed in each year following issuance of the certificate of completion; and

7. any other information the department may deem necessary and appropriate to carry out the purposes of this title.

§ 7. Severability clause. If any clause, sentence, paragraph, subdivision, section or part of this act shall be adjudged by any court of competent jurisdiction to be invalid, such judgment shall not affect, impair, or invalidate the remainder thereof, but shall be confined in its operation to the clause, sentence, paragraph, subdivision, section or part thereof directly involved in the controversy in which such judgment shall have been rendered. It is hereby declared to be the intent of the legislature that this act would have been enacted even if such invalid provisions had not been included herein.

§ 8. This act shall take effect immediately, except that the amendments to paragraph 5 of subdivision (b) of section 21 of the tax law made by section one of this act shall apply for taxable years beginning on or after January 1, 2007 for transfers of certificates of completion made on or after July 1, 2007.